

Monthly Report On
Government Domestic Borrowing¹



November, 2021

Research Department
Money and Banking Division
Bangladesh Bank

¹Prepared by Money and Banking Division, Research Department, Bangladesh Bank (The Central Bank of Bangladesh). Feedbacks may be sent to Md. Julhas Uddin, General Manager, Research Department, Bangladesh Bank (e-mail: julhas.uddin@bb.org.bd), Nazmun Nahar Mily, Deputy General Manager (e-mail: nazmun.mily@bb.org.bd), Arjina Akhter Efa, Joint Director (e-mail: arjina.efa@bb.org.bd), Shah Md. Sumon, Deputy Director (e-mail: sm.sumon@bb.org.bd) and Rozina Akter, Assistant Director (e-mail: rozina.akter@bb.org.bd).

Highlights of Government Domestic Borrowing during July-November of FY22

- **Target of Government Domestic Borrowing** for FY22 has been set at Tk. 1,13,453.0 crore in the national budget. Of which:
 - **Target of borrowing from the banking system** has been set at Tk. 76,452.0 crore.
 - **Target of borrowing from other domestic non-banking sources** has been set at Tk. 37,001.0 crore (including Tk. 32,000.0 crore through net sales of national savings instruments).
- During July-November of FY22, government net borrowing from the **banking system** stood at Tk. 17261.5 crore (22.6 percent of the target set in the national budget) which was Tk. 3124.9 crore (3.9 percent of the target set in the national budget) in the corresponding period of the previous financial year.
- During July-November of FY22, government net borrowing from the **other non-banking domestic sources** stood at Tk. 11295.7 crore (30.5 percent of the target set in the national budget) which was Tk. 20731.5 crore (58.7 percent of the target set in the national budget) in the corresponding period of the previous fiscal year.
- Therefore, during July-November of FY22 government **total net domestic borrowing** both from the banking system and from the other non-banking domestic sources stood at Tk. 28557.2 crore which was 25.2 percent of the target set in the national budget. Government total net domestic borrowing during July-November of FY21 was Tk. 23856.4 crore which was 20.7 percent of the target set in the national budget.
- Net sales from the national savings schemes was Tk. 10025.7 crore during July-November of FY22 which was 31.3 percent of the target set in the national budget. During the same period of the last fiscal year, the same was Tk. 19044.9 crore which was 62.9 percent of the target set in the national budget.
- Bangladesh Government Investment *Sukuk* (BGIS) was introduced on October 08, 2020 to raise fund for the ‘Safe Water Supply to the Whole Country’ project with a tenor of 5 years and total amount of Tk. 8,000.0 crore was raised through two tranches issuance of the BGIS in FY21. No new auction has been held for the issuance of BGIS during the July-November period of FY22.

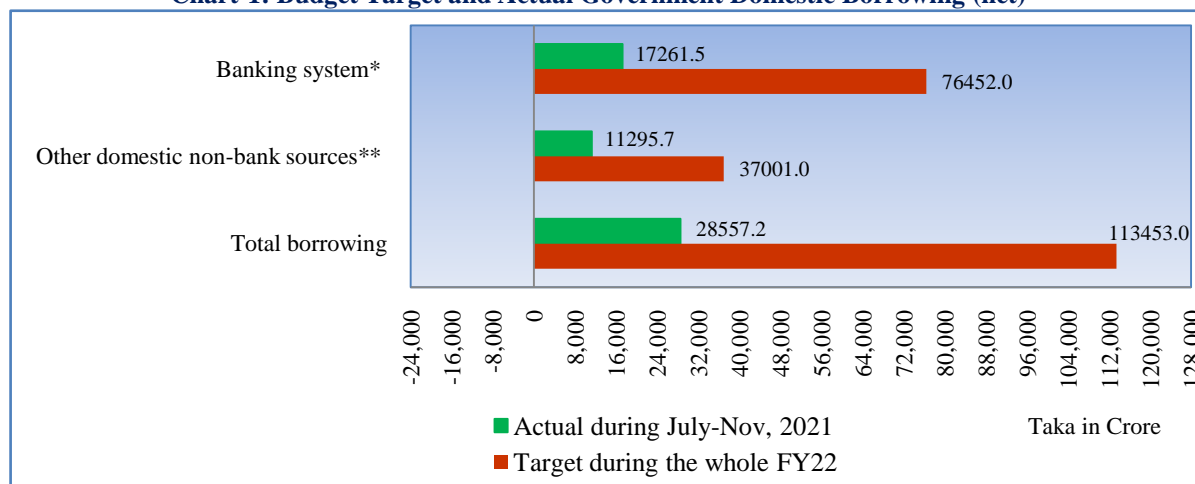
Government Domestic Borrowing during July-November of FY22

Government borrows to finance the budget mainly from two domestic sources: banking system and other non-banking domestic source. Government borrowing from the banking system consists of borrowing from the central bank and scheduled banks. With banking system, government borrows mainly through advances, overdraft, and issuance of treasury bills and bonds. However, balances of government deposits and other funds are net out from the banking system borrowing. On the other hand, government borrowing from non-bank domestic source includes savings instruments introduced by the Department of National Savings (NSD) and government t-bills and bonds held by non-bank financial institutions, insurance companies, individual investors, etc.

1. Government Domestic Borrowing Target for FY22

As per national budget document of the Government, the target of total domestic borrowing has been set at Tk. 1,13,453.0 crore, of which Tk. 76,452.0 crore has been estimated to borrow from banking system and Tk. 37,001.0 crore from the other non-banking domestic sources. Accordingly, during July-November of FY22, government has borrowed (net) Tk. 28557.2 crore from domestic sources which is 25.2 percent of the target (Chart-1).

Chart-1: Budget Target and Actual Government Domestic Borrowing (net)



Note: *=Banking system includes Bangladesh Bank and scheduled banks,

**=Other domestic non-bank sources include national savings schemes and T-bills & bonds held by other than banks.

Source: Debt Management Department, Statistics Department, Bangladesh Bank; Department of National Savings; and Ministry of Finance (MoF).

2. Borrowing from Banking System

During July-November of FY22, government borrowed (net) Tk. 18948.2 crore from the scheduled banks (SBs), but repaid Tk. 1686.7 crore outstanding debt to Bangladesh Bank (BB). Hence, government borrowing (net) from banking system stood at Tk. 17261.5 crore during the period under report of FY22, and it was 22.6 percent of the target set in the national budget.

3. Borrowing from Other Domestic Non-banking sources

During July-November of FY22, government borrowed Tk. 10025.7 crore through selling of national savings instruments and also took Tk. 1270.0 crore from the institutions and individuals other than banks through issuance of t-bills and bonds. Therefore, government borrowing (net) from the non-banking domestic sources stood at Tk. 11295.7 crore during the period under report which was 30.5 percent of the target set in the national budget.

4. Total Domestic Borrowing

During July-November of FY22, total net domestic borrowings of the government stood at Tk. 28557.2 crore which was 19.7 percent higher than that of the same period of the previous fiscal year (Table-1). Source and instrument-wise outstanding and flow of net government domestic borrowings are shown in Table-1 and Chart 2.

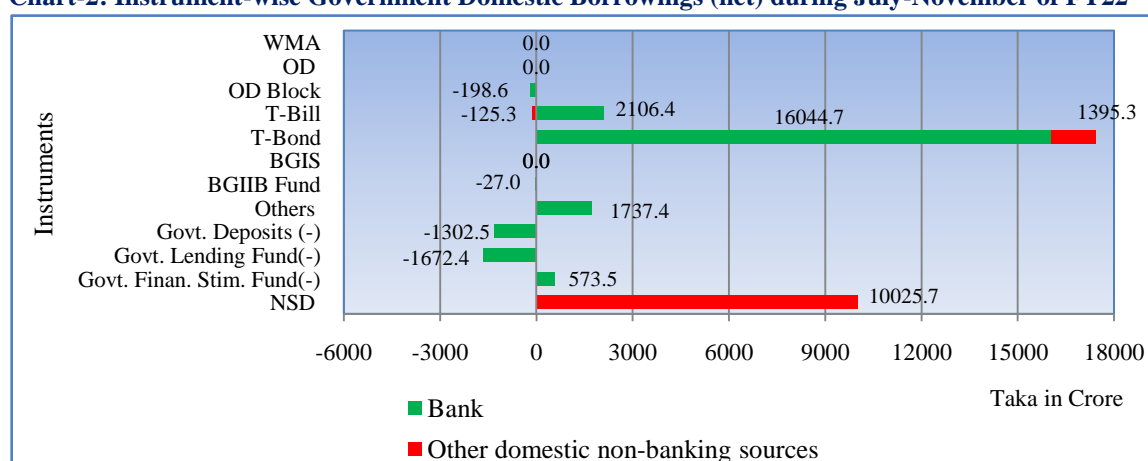
Table 1: Source-wise Outstanding and Flow of net Government Domestic Borrowings

(Taka in Crore)

Sources	July-November FY22		July-November FY21		% Changes during July-Nov 2021 over June'21	% Changes during July-Nov 2020 over June'20
	Outstanding at end Nov'21	Flow (July-Nov 2021)	Outstanding at end Nov'20	Flow (July-Nov 2020)		
Banks*	215131.6	17261.5	174312.3	3124.9	8.7	1.8
Other domestic non-banking sources**	396581.0	11295.7	361626.1	20731.5	2.9	6.1
Total	611712.5	28557.2	535938.5	23856.4	4.9	4.7

Note: *=Banks includes Bangladesh Bank and scheduled banks, **=Other Domestic Non-banking sources include net selling of savings instruments and T-bills & bonds held by non-bank financial institutions (NBFIs), insurance companies, individuals etc.
Source: Debt Management Department, Statistics Department, Bangladesh Bank; and Department of National Savings.

Chart-2: Instrument-wise Government Domestic Borrowings (net) during July-November of FY22



Note: WMA=Ways and Means Advances, OD=Overdraft, BGIS=Bangladesh Govt. Investment Sukuk (Ijarah Sukuk), NSD=Savings Schemes of the Government, BGIIB= Bangladesh Govt. Islamic Investment Bond.
Others include government currency liabilities, advances to food & other ministries, advances to auto & semi autonomous bodies etc.
Source: Debt Management Department, Statistics Department, Bangladesh Bank; and Department of National Savings.

5. Government Islamic Securities

i) Bangladesh Government Islamic Investment Bond (BGIIB)²

Due to interest bearing nature, Islamic banks for a long time were unable to invest their surplus liquidity in the country's existing instruments of the money market. In order for absorbing surplus liquidity from the Islamic banking system, and for creating Islamic Shariah-based monetary policy instrument, government introduced Bangladesh Government Islamic Investment Bond (BGIIB) in 2004 with the minimum tenor of 3 months.

During July-November of FY22, investments to BGIIB fund by Islamic banks decreased by Tk. 282.0 crore while borrowing from that fund increased by Tk. 300.0 crore due to the issuance of bonds. Therefore, Islamic banks' balances of BGIIB fund decreased by Tk. 582.0 crore during July-November of FY22.

ii) Bangladesh Government Investment Sukuk (BGIS)

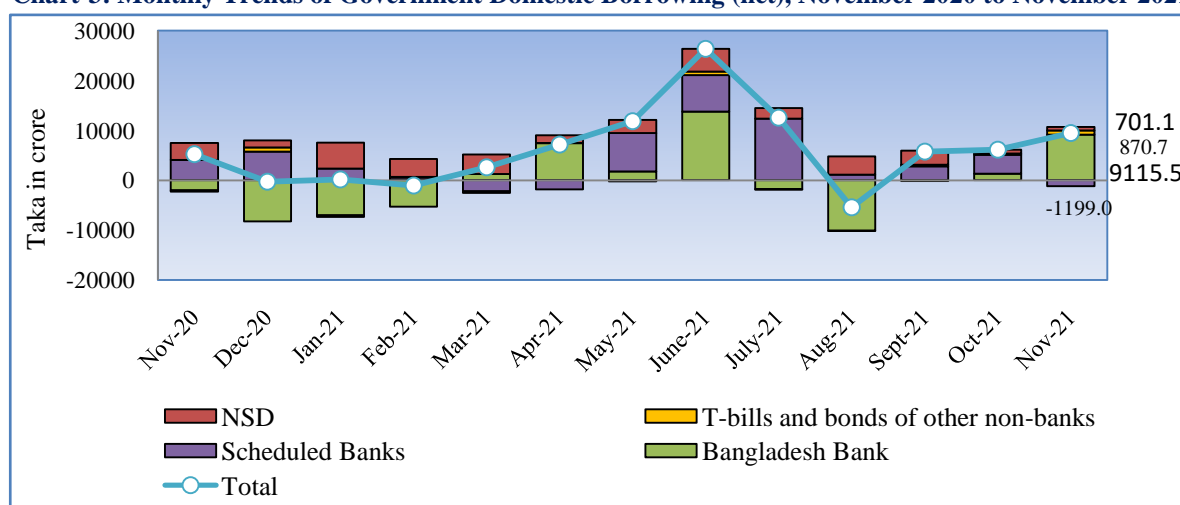
Bangladesh Government Investment Sukuk (BGIS) was introduced for the first time on October 08, 2020 to raise fund for the project titled 'Safe Water Supply to the Whole Country' with a tenor of 5 years and two tranches issuance. The Sukuk was issued under *Ijarah* mode.

The first tranche of the Sukuk was issued on December 29, 2020 amounting to Tk. 4000 crore and the second tranche was issued on June 10, 2021 amounting to Tk. 4000 crore. No new auction of BGIS was held during July-November of FY22.

6. Monthly Trends of Domestic Borrowing (November, 2021)

In November 2021, government borrowed Tk. 9115.5 crore from Bangladesh Bank, Tk. 701.1 crore from national savings schemes (NSD) and Tk. 870.7 crore from other non-banking sources through issuance of t-bills and bonds. On the other hand, government repaid Tk. 1199.0 crore outstanding debt to scheduled banks (Chart-3).

Chart-3: Monthly Trends of Government Domestic Borrowing (net), November 2020 to November 2021



Note: NSD=Savings Schemes of the Government.

Source: Debt Management Department and Statistics Department, Bangladesh Bank; Department of National Savings (NSD).

² BGIIB is a pool of funds formed by the Islamic banks and individuals where government provides guarantee against this fund.

7. Concluding Remark

Domestic borrowing from the banking system during July-November of FY22 has increased compared to the same period of FY21 but remained well below the target set in the national budget.

On the other hand, borrowing from other domestic non-banking sources during July-November of FY22 has increased at a slow pace compared to the same period of FY21 due mainly to smaller sales of national savings instruments. Considering the macroeconomic perspective of containing inflation within the targeted level set in FY22 monetary policy, the government needs to attach an extra emphasis on tapping required resources from the non-banking sources.

Table I : Government Domestic Borrowing from the Banking System during July-November, FY22

Annex-1
(Provisional)
(Taka in crore)

Sl. No.	Particulars	Issue and Maturity date	Objectives	Outstanding as on 30 June 21	Outstanding as on 31 October 21	Outstanding as on 30 November 21	Change (+) / (-)	
							November 21	July-Nov 21
1	2	3	4	5	6	7	8=(7-6)	9=(7-5)
A. Bangladesh Bank								
1.	Ways and Means Advances		To increase Government cash	0.0	0.0	0.0	0.0	0.0
2.	Overdraft			0.0	0.0	0.0	0.0	0.00
3.	Overdraft Block			198.6	0.0	0.0	0.0	-198.6
4.	Devolvement			25091.3	23096.3	23096.3	0.0	-1995.0
	a) Treasury Bills			1440.0	0.0	0.0	0.0	-1440.0
	b) Treasury Bonds			23651.3	23096.3	23096.3	0.0	-555.0
5.	Government Currency Liabilities			2025.9	2025.9	2025.9	0.0	0.0
6.	Advances to Govt. against RFI from IMF			4126.8	4126.8	4126.8	0.0	0.0
7.	Advances to Autonomous and Semi-autonomous Bodies			0.0	0.0	0.0	0.0	0.0
8.	Accrued Interest			273.0	647.7	463.7	-184.0	190.7
9.	Government Deposits ^{6/} (-)			-2773.7	-10578.5	-1321.1	9257.4	1452.6
10.	Balances of GIIB Fund in BB (-)			-15805.8	-15271.9	-15250.8	21.1	555.0
11.	Govt. Lending Fund(-)			-5210.4	-6922.8	-6901.8	21.0	-1691.4
A. Total : (1 +...+ 11)				7925.7	-2876.5	6239.0	9115.5	-1686.7
B. Scheduled Banks (SBs)								
1.	Government Treasury Bills			49370.3	57682.9	52916.8	-4766.1	3546.4
	i) Treasury Bills (Less than 1 year)		To increase Government cash	49370.3	57682.9	52916.8	-4766.1	3546.4
2.	Bangladesh Govt. Treasury Bonds (BGTB)			203734.3	217001.1	221234.0	4232.9	17499.7
	i) 2-years Bangladesh Govt. Treasury Bonds			38939.0	39792.9	40642.9	850.0	1704.0
	ii) 3-years(FRTB) Bangladesh Govt. Treasury Bonds		To increase long-term investment of different Banks, NBFIs and employees GF of different companies	112.2	112.2	112.2	0.0	0.0
	iii) 5-years Bangladesh Govt. Treasury Bonds			43826.2	48094.0	49859.3	1765.3	6033.1
	iv) 10-years Bangladesh Govt. Treasury Bonds			61235.2	66042.1	66332.5	290.4	5097.3
	v) 15-years Bangladesh Govt. Treasury Bonds			30415.9	32232.5	32941.8	709.3	2525.9
	vi) 20-years Bangladesh Govt. Treasury Bonds			29205.8	30727.3	31345.3	618.0	2139.5
3.	Others Treasury Bonds			7064.3	6164.3	6164.3	0.0	-900.0
	a) 1 Year and above but less than 5 years (Specialized Bonds)			0.0	0.0	0.0	0.0	0.0
	i) 3-Years interest free Frozen Food Treasury Bond 2021	Issued 25 June-2018 and maturity date 25 June-2021	To repay the loan of Frozen Food Industries	0.0	0.0	0.0	0.0	0.0
	b) 5 Years and above (Specialized Bonds)			7064.3	6164.3	6164.3	0.0	-900.0
	i) 12-years to 15-years (BPC) Treasury Bond bearing 5.0 percent interest ^{7/}	Issued 25 Sep-2007 and Maturity date from 25 Sep-2015 to 25 Sep-2022	To repay the loan of Bangladesh Petroleum Corporation	1822.5	922.5	922.5	0.0	-900.0
	ii) 11-years to 13-years BJMC Treasury Bond bearing 5.0 percent interest	Issued 23 Oct-2011 and maturity date 23 October 2020, 22 & 2024	To repay the loan of BJMC	1314.1	1314.1	1314.1	0.0	0.0
	iii) 8-years SPTB-2021 bearing 7.0 percent interest	Issued 29 June-2013 and maturity date 29 June-2021	To increase Government cash balance	0.0	0.0	0.0	0.0	0.0
	iv) 10-years SPTB-2023 bearing 7.0 percent interest	Issued 29 June-2013 and maturity date 29 June-2023		1935.1	1935.1	1935.1	0.0	0.0
	v) 07-years Hanif Flyover SPTB-2026 bearing 5.0 percent interest	Issued 30 Sep-2019 and maturity date 30 Sep-2026	To repay the loan of Hanif Flyover	1438.5	1438.5	1438.5	0.0	0.0
	vi) 07-years interest free Hanif Flyover SPTB-2026	Issued 30 Sep-2019 and maturity date 30 Sep-2026		554.0	554.0	554.0	0.0	0.0
4.	Bangladesh Govt. Investment Sukuk (BGIS) ^{8/}			7799.97	7799.97	7799.97	0.0	0.00
	i) 05 Years Bangladesh Govt. Investment Sukuk (Ijarah Sukuk) ^{1/}	Issued 29 Dec-2020, Reissued 10 June-2021 and maturity date 29 Dec-2025	To raise fund for project 'Safe Water Supply to the Whole Country'	7799.97	7799.97	7799.97	0.0	0.00
5. Sub-Total : (1+2+3+4)				267969.0	288648.3	288115.0	-533.3	20146.1
6.	Prize Bond			28.4	14.4	31.1	16.7	2.7
7.	Other Securities of Govt.			5.2	5.3	5.3	0.0	0.1
8.	Advances to Food Ministry			1002.0	290.3	264.3	-26.0	-737.7
9.	Advances to Other Ministries			1499.5	1377.3	1363.1	-14.2	-136.4
10.	Advances to Auto./Semi-Autonomous Bodies			3279.1	4874.7	5331.3	456.6	2052.2
11.	Accrued Interest			3123.9	3449.3	3489.7	40.4	365.8
12.	Deposits of Ministries and Departments (-)			-34984.3	-35891.1	-36311.9	-420.8	-1327.6
13.	Deposits of Auto./Semi-Autonomous Bodies (-)			-61192.3	-61715.1	-62619.8	-904.7	-1427.5
14.	SBs's Balances of GIIB Fund (i+ii)			15487.2	14935.2	14905.2	-30.0	-582.0
	i) Investment to GIIB Fund			16753.0	16051.0	16471.0	420.0	-282.0
	ii) Borrowing from GIIB Fund (-)			-1265.8	-1115.8	-1565.8	-450.0	-300.0
15.	Borrowing from Govt. on Lending(-)			-1863.9	-1848.8	-1844.9	3.9	19.0
16.	Borrowing from Govt. Financial Stimulus Fund(-)			-4409.4	-4048.3	-3835.9	212.4	573.5
B. Total : (5+...+16)				189944.4	210091.5	208892.5	-1199.0	18948.2
Grand Total : (A+B)				197870.1	207215.0	215131.6	7916.5	17261.5

Notes:

^{6/} Including other deposits.

^{8/} BGIS(1st Tranche) issued on 29 December 2020 and BGIS (2nd Tranche) issued on 10 June 2021 to raise fund for the project 'Safe Water Supply to the Whole Country'.

^{1/} An amount of Tk. 3999.97 crore (1st Tranche) and Tk. 3800.00 crore (2nd Tranche) were issued in December 2020 and June 2021 respectively through Ijarah Sukuk from Islamic Banks, Islamic Windows and Conventional Banks.

^{2/} An amount of Tk. 900.0 crore was paid in September 2021 against the outstanding of Tk. 1822.5 crore in June 2021.

^{*} Including GIIB Fund, Govt. Lending Fund and Govt. Financial Stimulus Fund.

Table-II: Government Domestic Borrowing from Other than Bank during July-November, FY22

Annex-2
(Taka in Crore)

Sl. No.	Particulars	July-November, 2020			Net Sale	July-November, 2021			Net Sale
		Sale	Repayment			Sale	Repayment		
			Principal	Interest			Principal	Interest	
1	2	3	4	5	6 = (3-4)	7	8	9	10 = (7-8)
	NSD Instruments								
1.	Defence Savings Certificate	0.0	0.4	0.6	-0.4	0.0	0.5	0.6	-0.5
2.	5-year Bangladesh Savings Certificate	4064.6	2440.2	1103.5	1624.4	3511.6	2431.5	1161.0	1080.1
3.	3-year Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4.	Bonus Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5.	6-month interest bearing Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6.	Family Savings Certificate	17133.3	7812.1	5789.3	9321.1	22010.2	11285.0	6910.9	10725.2
7.	3-month interest bearing Savings Certificate	12892.4	9917.8	2986.4	2974.6	14090.1	11648.2	3424.6	2441.8
8.	Jamanat Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
9.	Pensioner Savings Certificate	3070.3	1434.6	1166.8	1635.7	3182.5	2141.3	1378.3	1041.1
10.	Post Office Savings Bank	8512.5	5770.3	1550.9	2742.2	924.0	5843.6	1901.0	-4919.6
	a) General Account	992.4	990.8	41.0	1.6	180.1	639.1	99.4	-459.0
	b) Fixed Account	7509.8	4767.3	1506.1	2742.5	743.9	5204.5	1801.6	-4460.6
	c) Bonus Account	10.3	12.3	3.7	-2.0	0.0	0.0	0.0	0.0
11.	Postal Life Insurance	47.8	54.5	16.5	-6.7	54.8	58.5	17.5	-3.8
12.	Prize Bond	42.2	19.2	17.2	23.1	37.1	20.6	14.5	16.5
13.	Wage Earners' Development Bond	804.1	168.2	575.2	635.9	439.8	343.5	406.5	96.3
14.	3-year National Investment Bond	0.0	0.1	0.0	-0.1	0.0	0.1	0.0	-0.1
15.	US \$ Premium Bond	19.0	9.2	7.6	9.7	1.8	16.8	4.9	-15.0
16.	US \$ Investment Bond	157.0	71.6	34.6	85.5	17.9	454.3	92.1	-436.4
17.	Total : (1+...+16)	46743.0	27698.1	13248.5	19044.9	44269.7	34244.0	15311.9	10025.7
			Outstandings as on November 2020		Net Changes July-Nov, 2020		Outstandings as on November, 2021		Net Changes July-Nov, 2021
18.	Govt. Treasury Bills/Bonds/BGIS		40446.8		1686.6		42461.3		1270.0
	i) Government Treasury Bills		1659.8		-398.4		333.2		-125.3
	ii) Bangladesh Govt. Treasury Bonds (BGTBs)		38787.1		2085.0		41928.1		1395.3
	a) 2-year Bangladesh Government Treasury Bonds		1758.66		583.6		1924.2		106.5
	b) 3-year(FRTB) Bangladesh Government Treasury Bonds		0.00		0.0		0.0		0.0
	c) 5-year Bangladesh Government Treasury Bonds		8063.87		132.3		8217.7		261.4
	d) 10-year Bangladesh Government Treasury Bonds		15790.31		775.4		17481.8		602.7
	e) 15-year Bangladesh Government Treasury Bonds		6591.08		273.5		6938.2		124.1
	f) 20-year Bangladesh Government Treasury Bonds		6583.17		320.2		7366.3		300.5
	iii) Bangladesh Government Investment Sukuk(BGIS) [#]		0.00		0.00		200.03		0.00
	a) 05 Years Bangladesh Govt. Investment Sukuk (Ijarah Sukuk) ^{1/}		0.00		0.00		200.03		0.0
19.	Total Non-bank Government Borrowing (net) : (17+18)				20731.5				11295.7

Notes:

[#] BGIS (1st Tranche) issued on 29 December 2020 and BGIS (2nd Tranche) issued on 10 June 2021 to raise fund for the project 'Safe Water Supply to the Whole Country'.

^{1/} An amount of Tk. 0.03 crore (1st Tranche) and Tk. 200.0 crore (2nd Tranche) were issued in December 2020 and June 2021 respectively through Ijarah Sukuk from Non-bank (Individual Investor and Others).