Monthly Report On Government Domestic Borrowing¹



July, 2022

Research Department Money and Banking Wing Bangladesh Bank

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Highlights of Government Domestic Borrowing in July, FY23

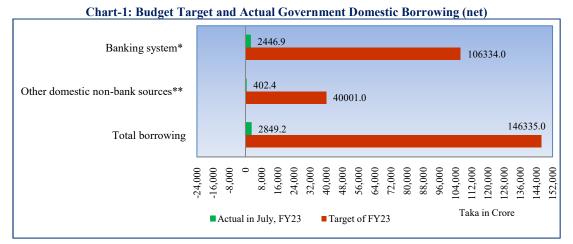
- **Target of Government Domestic Borrowing** for FY23 has been set at Tk. 1,46,335.0 crore in the national budget. Of which:
 - Target of borrowing from the banking system has been set at Tk. 1,06,334.0 crore.
 - Target of borrowing from other domestic non-banking sources has been set at Tk. 40,001.0 crore (including Tk. 35,000.0 crore through net sales of National Savings Schemes).
- In July of FY23, government net borrowing from the **banking system** stood at Tk. **2,446.9** crore (**2.3** percent of the target set in the national budget) which was Tk. 10,575.0 crore (12.1 percent of the target set in the national budget) in the same month of previous fiscal year.
- Government net borrowing from the other non-banking domestic sources in July, 2022 stood at Tk. 402.4 crore (1.0 percent of the target set in the national budget) which was Tk. 1,998.3 crore (5.4 percent of the target set in the national budget) in the same month of previous fiscal year.
- Therefore, government **total net domestic borrowing** both from the banking system and from the other non-banking domestic sources in July of FY23 stood at Tk. **2,849.2** crore which was **1.9** percent of the target set in the national budget. Government net domestic borrowing in July of FY22 was Tk. 12,573.3 crore which was 10.1 percent of the target set in the national budget.
- In July 2022, a net sale from the national savings schemes was Tk. **393.1** crore which was **1.1** percent of the target set in the national budget. In July 2021, it was Tk. 2,104.0 crore which was 6.6 percent of the target set in the national budget.
- In July of FY23, no new auction of Bangladesh Government Investment *Sukuk* -BGIS (*Ijarah Sukuk*) Bondwas held. Hence, the outstanding amounts of *Sukuk* remain unchanged at Tk. 18,000.0 crore in July of FY23.

Government Domestic Borrowing in July, FY23

Government borrows to finance the budget mainly from two domestic sources: banking system and other non-banking domestic sources. Government borrowing from the banking system consists of borrowing from the central bank and scheduled banks. From banking system, government borrows mainly through advances, overdraft, and issuance of treasury bills and bonds. However, balances of government deposits and other funds are net out from the banking system borrowing. On the other hand, government borrowing from non-banking domestic sources includes savings instruments introduced by the Department of National Savings and government T-bills and Bonds held by non-bank financial institutions, insurance companies, individual investors, etc.

1. Government Domestic Borrowing Target for FY23

As per national budget of the government, the target of total domestic borrowing has been set at Tk. 1,46,335.0 crore, of which Tk. 1,06,334.0 crore has been estimated to borrow from banking system and Tk. 40,001.0 crore from other non-banking domestic sources. Accordingly, government has borrowed (net) Tk. 2,849.2 crore from domestic sources in July of FY23 which is 1.9 percent of the budget target (Chart-1).



Notes: *=Banking system includes Bangladesh Bank and scheduled banks,

**=Other domestic non-bank sources include national savings schemes and T-bills & Bonds held by other than banks.

Sources: Debt Management Department, Statistics Department, Bangladesh Bank; Department of National Savings; and Ministry of Finance (MoF).

2. Borrowing from Banking System

In July of FY23, government borrowed (net) Tk. 848.6 crore from Bangladesh Bank (BB) and Tk. 1,598.2 crore from Scheduled Banks (SBs). Hence, government borrowing (net) from banking system in July of FY23 stood at Tk. 2,446.9 crore and it was 2.3 percent of the target set in the national budget.

3. Borrowing from Other Domestic Non-banking sources

In July of FY23, government borrowed Tk. 393.1 crore through net selling of national savings schemes and also borrowed Tk. 9.2 crore from the institutions and individuals other than banks through issuance of T-bills and Bonds. Therefore, government total borrowing (net) from the non-banking domestic sources stood at Tk. 402.4 crore in this aforesaid month and it was 1.0 percent of the target set in the national budget.

4. Total Domestic Borrowing

Total net domestic borrowings of the government stood at Tk. **2,849.2** crore in July, FY23 which was 77.3 percent lower than that of the previous fiscal year (Table-1). Source and instrument-wise outstanding and flow of net government domestic borrowings are shown in Table-1 and Chart 2.

						(Taka in Crore)
Sources	F	Y23	F	Y22	% Changes (July'22	% Changes (July'21
	Outstanding at end July'22	Flow (July, 2022)	Outstanding at end July'21	Flow (July, 2021)	over June'22 [#])	over June'21 ^{##})
Banks [*]	268969.2	2446.9	208445.1	10575.0	0.9	5.3
Other domestic non-banking sources **	412618.5	402.4	387283.5	1998.3	0.1	0.5
Total	681587.8	2849.2	595728.6	12573.3	0.4	2.2

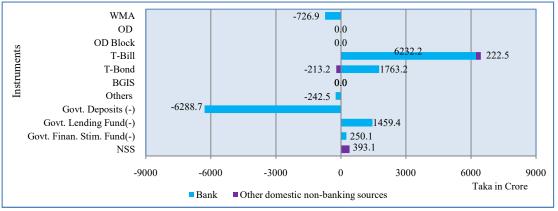
Table 1: Source-wise Outstanding and Flow of net Government Domestic Borrowings

Notes: *=Banks includes Bangladesh Bank and scheduled banks, **=Other domestic non-banking sources include net selling of savings instruments and T-bills & Bonds held by non-bank financial institutions (NBCF), insurance companies, individuals etc.,

^{#=}In June 2022, outstanding net government domestic borrowing was Tk. 678738.5 crore, ^{##}= In June 2021, outstanding net government domestic borrowing was Tk. 583155.3 crore,

Sources: Debt Management Department, Statistics Department, Bangladesh Bank; and Department of National Savings.

Chart-2: Instrument-wise Government Domestic Borrowings (net) of FY23



Notes: WMA=Ways and Means Advances, OD=Overdraft, BGIS=Bangladesh Govt. Investment Sukuk (Ijarah Sukuk), NSS=National Savings Schemes, Others include government currency liabilities, advances to food & other ministries, advances to auto & semi autonomous bodies etc.

Sources: Debt Management Department, Statistics Department, Bangladesh Bank; and Department of National Savings.

5. Government Islamic Securities

i) Bangladesh Government Islamic Investment Bond (BGIIB)²

Due to interest bearing nature, Islamic banks for a long time were unable to invest their surplus liquidity in the country's existing instruments of the money market. In order to absorb surplus liquidity from the Islamic banking system, and to create Islamic Shariah-based monetary policy instrument, Bangladesh Government Islamic Investment Bond (BGIIB) was introduced in 2004 with a minimum tenor of 3 months.

In July, 2022, investments to BGIIB fund by Islamic banks³ increased by Tk. 10.0 crore while borrowing from that fund decreased by Tk. 1,350.0 crore due to maturity of previously held bonds. Therefore, Islamic banks' balances of BGIIB fund increased by Tk. 1,360.0 crore in July of FY23.

ii) Bangladesh Government Investment Sukuk (BGIS) Bond

To enhance Shariah-based financing in development activities, government introduced Bangladesh Government Investment *Sukuk* –BGIS (*Ijarah Sukuk*) on October 8, 2020 by notifying 'Bangladesh Government Investment Sukuk Guidelines, 2020'. In FY21, 1st *Sukuk* for Tk. 8,000.0 crore were issued in two tranches (29 Dec, 2020 & 06 June, 2021) against 'Safe Water Supply to the Whole Country' project for a tenor of five year.

Later on, government continued apprising more offer of *Ijarah Sukuk* during FY22. Accordingly, 2nd *Sukuk* of Tk. 5000.0 crore against 'Need Based Infrastructure Development of Government Primary Schools Project(1st Phase)' on 30 December 2021 and 3rd *Sukuk* of Tk. 5000.0 crore against 'Important Rural Infrastructure Development Project on Priority Basis-3 (IRIDP-3)' on 20 April 2022 were issued for five year tenor.

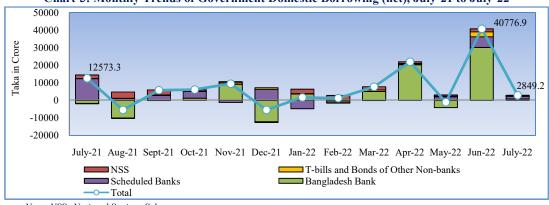
In July of FY23, no new auction of BGIS (*Ijarah Sukuk*) was held. Hence, the outstanding amount of *Sukuk* stood at Tk. 18,000.0 crore in July of FY23.

6. Monthly Trends of Domestic Borrowing (July, 2022)

In July 2022, government borrowed Tk. 848.6 crore from Bangladesh Bank, Tk. 1,598.2 crore from scheduled banks, Tk. 393.1 crore from national savings schemes and Tk. 9.2 crore from other non-banking sources through issuance of T-bills and Bonds. So, domestic borrowing (net) stood at only Tk. 2849.2 crore in July 2022, showing a sharp decline from the net amount of Tk. 40776.9 crore in June 2022.

 $[\]frac{2}{3}$ BGIIB is a pool of funds formed by the Islamic banks and individuals where government provides guarantee against this fund.

³ Including Islamic Branches and Windows of Conventional Banks.





Note: NSS=National Savings Schemes.

Sources: Debt Management Department and Statistics Department, Bangladesh Bank; Department of National Savings.

7. Concluding Remarks

Government domestic borrowing from the banking system decreased in July of FY23 compared to the same month of FY22 due mainly to strong cash balances of the government. At the same time, net non-bank borrowing also followed a slower growth in July of FY23 compared to the same month of FY22 owing to lower net sales of National Savings Certificates (NSCs).

Table I : Government Domestic Borrowing from the Banking System in July, FY23

Annex-1 (Provisional)

						(Provisional (Taka in crore
SI.	Particulars	Issue and Maturity	Objectives	Outstanding as on	Outstanding as on	Change (+)/(-)
No.		date	, , , , , , , , , , , , , , , , , , ,	30 June 22	31 July 22	July 22
1	2	3	4	5	6	7=(6-5)
	Bangladesh Bank					
	Ways and Means Advances		To increase Government cash balance	726.9	0.0	-726.
	Overdraft Overdraft Block			0.0	0.0	0.0
	Devolvement			53193.8	63917.7	10723.
	a) Treasury Bills			18775.1	21974.6	3199.
	b) Treasury Bonds Government Currency Liabilities			34418.7 2025.9	41943.1 2026.3	7524.
	Advances to Govt. against RFI from IMF			4126.8	4126.8	0.
7.	Advances to Autonomous and Semi-autonomous Bodies			0.0	0.0	0.
	Accured Interest			400.6		
	Government Deposits ^{@/} (-) Balances of GIIB Fund in BB (-)			-5372.4	-9604.2	-9324
1.	Govt. Lending Fund(-)			-6878.4	-5398.2	1480
	Total: (1 ++ 11)			48143.0	48991.6	848
	Scheduled Banks (SBs) Government Treasury Bills			57759.5	60792.2	3032
•	· ·		To increase Government cash balance	57759.5	60792.2	3032
	i) Treasury Bills (Less than 1 year)		To increase Government cash balance			
-	Bangladesh Govt. Treasury Bonds (BGTB) i) 2-years Bangladesh Govt. Treasury Bonds			230345.0 34227.2	224583.8 30292.9	-5761 -3934
	ii) 3-years(FRTB) Bangladesh Govt. Treasury Bonds		The international states of the	0.0	0.0	0
	iii) 5-years Bangladesh Govt. Treasury Bonds	-	To increase long-term investment of different Banks, NBFIs and employees	55590.9	55227.0	-363
	iv) 10-years Bangladesh Govt. Treasury Bonds		GF of different companies	68460.4	67742.8	-717
_	v) 15-years Bangladesh Govt. Treasury Bonds			37161.9	36821.5 34499.5	-340
	vi) 20-years Bangladesh Govt.Treasury Bonds Others Treasury Bonds			34904.6 6164.3	6164.3	-405
	a) 1 Year and above but less than 5 years (Specialized Bonds	s)		0.0	0.0	0
	i) 3-Years interest free Frozen Food Treasury Bond 2021	Issued 25 June-2018 and maturity date 25 June-2021	To repay the loan of Frozen Food Industries	0.0	0.0	0
	b) 5 Years and above (Specialized Bonds)			6164.3	6164.3	0
	i) 12-years to 15-years (BPC) Treasury Bond bearing 5.0 percent interest	Issued 25 Sep-2007 and Maturity date from 25 Sep- 2015 to 25 Sep-2022	To repay the loan of Bangladesh Petroleum Corporation	922.5	922.5	0
	ii) 11-years to 13-years BJMC Treasury Bond bearing 5.0 percent interest	Issued 23 Oct-2011 and maturity date 23 October 2020, 22 & 2024	To repay the loan of BJMC	1314.1	1314.1	0.
	iii) 8-years SPTB-2021 bearing 7.0 percent interest	Issued 29 June-2013 and maturity date 29 June-2021	To increase Government cash balance	0.0	0.0	0.
	10-years SPTB-2023 bearing 7.0 percent interest	Issued 29 June-2013 and maturity date 29 June-2023		1935.1	1935.1	0.
	v) 07-years Hanif Flyover SPTB-2026 bearing 5.0 percent interest	Issued 30 Sep-2019 and maturity date 30 Sep-2026	-To repay the loan of Hanif Flyover —	1438.5	1438.5	0.
	vi) 07-years interest free Hanif Flyover SPTB-2026	Issued 30 Sep-2019 and maturity date 30 Sep-2026	To repay the total of Haini Pryover	554.0	554.0	0.
4.	Bangladesh Govt. Investment Sukuk (BGIS)#			17793.7	17793.7	0.
		Issued 29 Dec-2020, 06 June-2021 and maturity date 29 Dec-2025 Issued 30 Dec-2021 and	To raise fund for the project 'Safe Water Supply to the Whole Country' To purchase definite assets of 'Need		17793.7	
	05 Years Bangladesh Govt. Investment Sukuk (Ijarah Sukuk) ^{1/}	maturity date 30 Dec-2026 Issued 20 Apr-2022 and maturity date 20 Apr-2027	Based Infrastructure Development of Government Primary Schools Project(1st To construct and develop 'Important Rural Infrastructure Development Project on Priority Basis-3 (IRIDP-3)'	17793.7		0.0
5	Sub-Total : (1+2+3+4)			312062.5	309334.0	-2728.
6.	Prize Bond			25.3	13.8	-11.
7.	Other Securities of Govt.			5.6	5.6	0
8. 9.	Advances to Food Ministry Advances to Other Ministries			1378.2 1337.3	1507.4	-55
9. 0.	Advances to Other Ministries Advances to Auto./Semi-Autonomous Bodies			8459.9	8330.3	-129
1.	Accrued Interest			3344.4	2913.5	-430
2.	Deposits of Ministries and Departments (-)			-35759.9	-33086.8	2673
3. 4.	Deposits of Auto./Semi-Autonomous Bodies (-) SBs's Balances of GIIB Fund (i+ii)			-73158.8 5046.2	-72596.6 6406.2	562
т.	i) Investment to GIIB Fund			8387.0	8397.0	10
	ii) Borrowing from GIIB Fund (-)			-3340.8	-1990.8	1350
5.	Borrowing from Govt. on Lending(-) Borrowing from Govt. Financial Stimulus Fund(-)			-2204.1 -2157.2	-2224.9 -1907.1	-20 250
	Total : (5++16)			218379.4	219977.6	1598
	rand Total : (A+B) [*]			266522.4	268969.2	2446.

Notes:

@/ Including other deposits.

Bangladesh Govt. Investment Sukuk -BGIS (Ijarah Sukuk) was intoduced on October 08, 2020.

In FY21, 1st Sukuk for Tk. 8000.0 crore were issued in two tranche (29 Dec'20 and 10 June'21) against 'Safe Water Supply to the Whole Country' project.

In FY22, 2nd Sukuk of Tk. 5000.0 crore against 'Need Based Infrastructure Development of Government Primary Schools Project(1st Phase)' on 30 December 2021 and 3rd Sukuk of Tk. 5000.0 crore against 'Important Rural Infrastructure Development Project on Priority Basis-3 (IRIDP-3)' on 20 April 2022 were issued.

^{1/} In FY21, an amount of Tk. 7799.97 crore was funded by 1st Sukuk (29 Dec'20 & 10 June'21) from Banking source (Islamic Banks, Islamic Windows and Conventional Banks). In FY22, amount of Tk. 4999.7 crore by 2nd Sukuk and Tk. 4993.96 crore by 3rd Sukuk were collected on 30 Dec'21 and 20 April'22 from Banking source (Islamic Banks, Islamic Windows and Conventional Banks).

* Including GIIB Fund, Govt. Lending Fund and Govt. Financial Stimulus Fund.

Source: Debt Management Department, Statistics Department, Bangladesh Bank.

Table-II: Government Domestic Borrowing from Other than Bank during July, FY23

Annex-2

			July, 2021			July, 2022			
SI.	Particulars	Sale	Repay	ment	Net	Sale	Repay	ment	Net
No			Principal	Interest	Sale		Principal	Interest	Sale
1	2	3	4	5	6 = (3-4)	7	8	9	10 = (7-8)
	National Savings Schemes								
1	Defence Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.3	0.2	-0.3
2	5-year Bangladesh Savings Certificate	570.2	279.8	114.3	290.5	737.8	682.2	325.9	55.6
3	3-year Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
4	Bonus Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
5	6-month interest bearing Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
6	Family Savings Certificate	2485.0	1006.6	1047.2	1478.4	3151.3	2247.6	1503.5	903.7
- 7	3-month interest bearing Savings Certificate	1785.3	1119.8	501.1	665.4	2030.1	1565.8	634.3	464.3
8	Jamanat Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
- 9	Pensioner Savings Certificate	409.8	205.4	195.1	204.4	601.3	441.5	260.3	159.8
10	Post Office Savings Bank	46.1	545.9	166.8	-499.8	389.9	1544.6	596.5	-1154.7
	a) General Account	16.2	78.0	14.0	-61.9	53.5	79.6	19.1	-26.1
	b) Fixed Account	29.9	467.9	152.9	-438.0	336.4	1465.0	577.4	-1128.5
	c) Bonus Account	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
11	Postal Life Insurance	8.2	7.4	2.3	0.8	10.8	10.1	2.9	0.7
12	Prize Bond	1.0	0.0	0.6	1.0	5.7	0.2	0.9	5.4
13	Wage Earners' Development Bond	57.1	36.2	49.2	20.9	56.6	113.1	102.7	-56.6
14	3-year National Investment Bond	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
-	US \$ Premium Bond	0.4	0.0	0.0	0.4	5.3	0.0	0.0	5.3
16	US \$ Investment Bond	2.0	60.0	15.6	-58.0	29.8	20.0	9.9	9.9
17	. Total : (1++16)	5365.0	3261.0	2092.2	2104.0	7018.4	6625.3	3437.0	393.1
		0	Outstandings as on		Net Changes	0	Outstandings as on		Net Changes
			July, 2021		July, 2021		July, 2022		July, 2022
18	Govt. Treasury Bills/Bonds/BGIS		41085.6		-105.7		48215.8		9.2
	i) Government Treasury Bills		348.9		-109.5		711.8		222.5
	ii) Bangladesh Govt. Treasury Bonds (BGTBs)		40536.7		3.8		47297.7		-213.2
	a) 2-year Bangladesh Government Treasury Bonds		1771.4		-46.2		657.3		-569.3
	b) 3-year(FRTB) Bangladesh Government Treasury Bonds		0.0		0.0		0.0		0.0
	c) 5-year Bangladesh Government Treasury Bonds		7799.4		-156.9		9054.6		62.4
	d) 10-year Bangladesh Government Treasury Bonds		16952.1		73.0		19172.3		85.8
	e) 15-year Bangladesh Government Treasury Bonds		6817.4		3.3		8238.9		92.7
	f) 20-year Bangladesh Government Treasury Bonds		7196.4		130.6		10174.7		115.1
	iii) Bangladesh Government Investment Sukuk (BGIS) [#]		200.03		0.00		206.3		0.0
	a) 05 Years Bangladesh Govt. Investment Sukuk (Ijarah Sukuk) ^{1/}		200.03		0.00		206.3		0.0
19	Total Non-bank Government Borrowing (net) : (17+18)				1998.3				402.4

Notes:

Bangladesh Govt. Investment Sukuk -BGIS (Ijarah Sukuk) was intoduced on October 08, 2020.

In FY21, 1st Sukuk for Tk. 8000.0 crore were issued in two tranche (29 Dec'20 and 10 June'21) against 'Safe Water Supply to the Whole Country' project.

In FY22, 2nd Sukuk of Tk. 5000.0 crore against 'Need Based Infrastructure Development of Government Primary Schools Project(1st Phase)' on 30 December 2021 and 3rd Sukuk of Tk. 5000.0 crore against 'Important Rural Infrastructure

Development Project on Priority Basis-3 (IRIDP-3)' on 20 April 2022 were issued.

¹⁷ In FY21, an amount of Tk. 200.03 erore was funded by 1st Sukuk (29 Dec'20 & 10 June'21) from Non-bank source (Individual Investor, Others).

In FY22, amount of Tk. 0.26 crore by 2nd Sukuk and Tk. 6.04 crore by 3rd Sukuk were collected on 30 Dec'21 and 20 April'22 from Non-bank source (Individual Investor, Others).