

Monthly Report On Government Domestic Borrowing¹



December 2025

Research Department
Money and Banking Wing
Bangladesh Bank

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Highlights of Government Domestic Borrowing, December 2025

- **Government Domestic Borrowing** has been set at BDT 1,25,000.0 crore in the national budget for FY26. Of which:
 - **Borrowing from the banking system** has been set at BDT 1,04,000.0 crore.
 - **Borrowing from the non-banking sources** has been set at BDT 21,000.0 crore (including BDT 12,500.0 crore through net sales of National Savings Schemes).
- Government net borrowing from the **banking system** stood at BDT 53385.8 crore (51.3 percent of the budget target) during July-December of FY26, whereas it was BDT 6740.3 crore (6.8 percent of the budget target) in the same period of FY25.
- Government net borrowing from the **non-banking sources** decreased by BDT 8860.5 crore in the period of July-December, FY26. However, it was BDT 24688.2 crore during the same period a year ago.
- Therefore, government **total net domestic borrowing** (both to the banking and non-banking sources) stood at BDT 62246.3 crore (49.8 percent of the budget target) during July-December of FY26. On the other hand, total net domestic borrowing was BDT 31428.5 crore (26.9 percent of the budget target) in the same period of FY25.
- Net sale of the national savings schemes stood at BDT 2461.0 crore during July-December, FY26, whereas, a net repayment of BDT 2244.4 crore was found in national savings schemes in the same period of FY25.

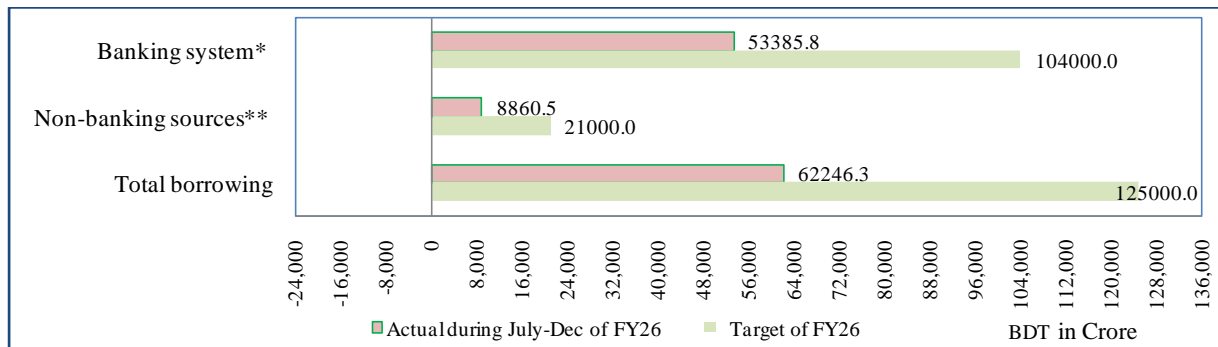
Government Domestic Borrowing, December 2025

Government borrows to finance its budget deficit mainly from two domestic sources: banking system and non-banking sources. Government borrowing from the banking system consists of borrowing from Bangladesh Bank and the scheduled banks. The instruments of borrowing from the banking system includes through ways and means advances, overdraft, and issuance of treasury bills (T-bills) and bonds (T-bonds). However, balances of government deposits and other funds in the banking system are net out from borrowing. On the other hand, the components of government borrowing from the non-banking domestic sources are savings schemes introduced by the Department of National Savings (NSD) and T-bills and T-bonds held by finance companies, insurance companies, individual investors, etc.

1. Government Domestic Borrowing Target for FY26

In the national budget², the target of total domestic borrowing has been set at BDT 1,25,000.0 crore for FY26, of which BDT 1,04,000.0 crore was planned to be borrowed from the banking system and BDT 21,000.0 crore from the non-banking sources. As per the latest available data, government domestic borrowing (net) stood at BDT 62246.3 crore against a target of BDT 1,25,000.0 crore in July-December of FY26 (Chart-1).

Chart-1: Target and Actual Government Domestic Borrowing (net), July-December of FY26



*Notes: *Banking system includes Bangladesh Bank and Scheduled banks,*

***Non-banking sources include national savings schemes and T-bills & T-Bonds held by other than banks.*

Sources: Debt Management Department, Statistics Department, Bangladesh Bank; Department of National Savings; and Ministry of Finance (MoF).

2. Borrowing from the Banking System

During July-December of FY26, government borrowing (net) from the banking system stood at BDT 53385.8 crore, significantly higher than BDT 6740.3 crore borrowed during the same period of the previous year.

3. Borrowing from the Non-banking Sources

During July-December of FY26, government borrowed BDT 6399.6 crore from different institutions and individuals other than banks through issuance of T-bills and T-bonds. Moreover, sale and principal repayment of national savings schemes stood at BDT 47745.6 crore and BDT 45284.6 crore, respectively, in the same period of FY26, resulting in a net sale

² *Medium Term Macroeconomic Framework (MTMF) for 2024-25 to 2027-28*

of BDT 2461.0 crore from national savings schemes. Thus, domestic borrowing (net) from the non-banking sources was BDT 8860.5 crore in total during the same period.

4. Total Domestic Borrowing

Government borrowed BDT 62246.3 crore (net) from its domestic borrowing sources during July-December of FY26. Source and instrument-wise outstanding and flow of net government domestic borrowings are shown in Table-1 and Chart-2, respectively.

Table 1: Source-wise Outstanding and Flow of Net Government Domestic Borrowings

Sources	FY26		FY25		% Changes [@] (December'25 Over June'25 [#])	% Changes [@] (December' 24 over June'24 [#])
	Outstanding at the end of December 2025	July- December'FY26	Outstanding at the end of December 2024	July- December'FY25		
Banks [*]	599415.5	53385.8	475661.9	6740.3	9.8	1.4
Non-banking sources ^{**}	484561.4	8860.5	458130.1	24688.2	1.9	5.7
Total	1083976.9	62246.3	933792.0	31428.5	6.1	3.5

Notes: *Banks include Bangladesh Bank and scheduled banks.

**Domestic Non-banking sources include net sale of savings instruments and T-bills & T-bonds held by financial companies, insurance companies, individuals etc.,

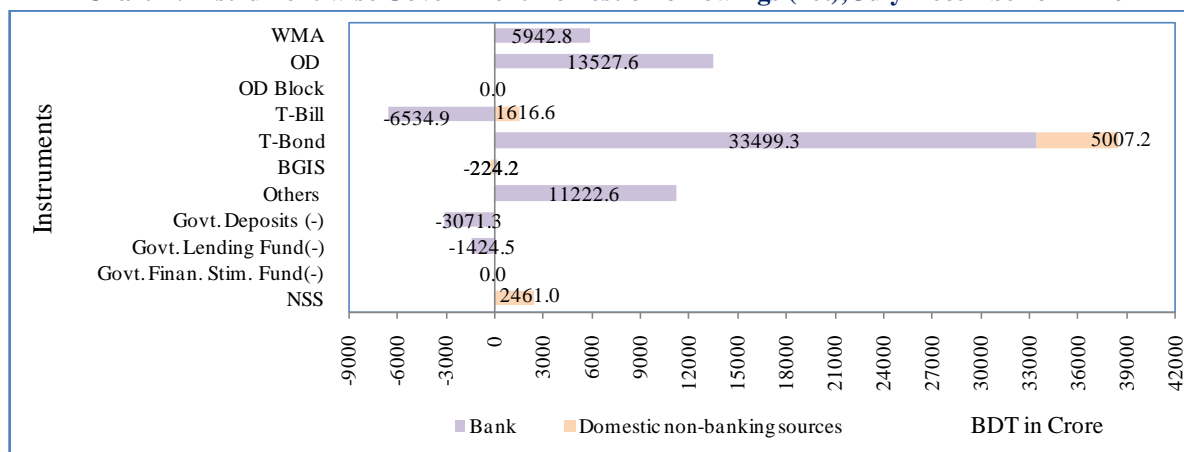
[@]percentage change has been calculated based on Outstanding data.

[#]In June 2025, outstanding net government domestic borrowing was BDT 1021730.5 crore,

^{##}In June 2024, outstanding net government domestic borrowing was BDT 902363.5 crore,

Sources: Debt Management Department, Statistics Department, Bangladesh Bank; and Department of National Savings.

Chart-2: Instrument-wise Government Domestic Borrowings (net), July-December of FY26



Notes: WMA=Ways and Means Advances, OD=Overdraft, BGIS=Bangladesh Govt. Investment Sukuk (Ijarah Sukuk), NSS=National Savings Schemes, Others include government currency liabilities, advances to food & other ministries, advances to auto & semi autonomous bodies, etc.

Sources: Debt Management Department, Statistics Department, Bangladesh Bank; Department of National Savings.

5. Government Islamic Securities

i) Bangladesh Government Islamic Investment Bond (BGIIB)³

For facilitating *Shariah*-based Islamic banks and windows which are not participants in the conventional money market, Bangladesh Government Islamic Investment Bond (BGIIB) was

³ BGIIB is a pool of funds formed by the Islamic banks and individuals where government provides guarantee against this fund

introduced in 2004 to meet their liquidity needs. During July-December of FY26, investments in BGIIB fund by Islamic banks⁴ increased to BDT 4322.9 crore and amount borrowed from the same fund increased to BDT 920.0 crore. Thus, Islamic banks’ net balances of BGIIB fund increased by BDT 5242.9 crore during the period of July-December of FY26.

ii) Bangladesh Government Investment *Sukuk* (BGIS) Bond

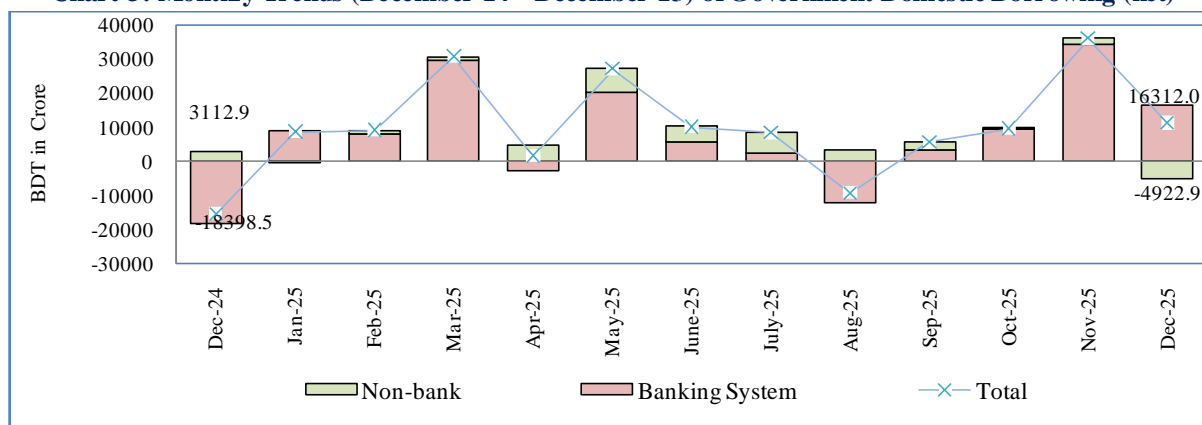
To support *Shariah*-based development finances, Bangladesh Government Investment *Sukuk* (BGIS) Bond was introduced in December 2020. So far, the government issued six *Sukuk* (BGIS) bonds under *Ijarah* and *Istisna’a* mode. The outstanding amount of *Sukuk* (BGIS) increased to BDT 24,000.0 crore as of end December, 2025.

6. Monthly Movements of Domestic Borrowing (December, 2025)

In December 2025, the government borrowed BDT 21959.4 crore and repaid BDT 5647.4 crore to the banking system, resulting in a net borrowing of BDT 16312.0 crore. However, in December 2024, a net amount of BDT 18398.5 crore was repaid to the banking system, of which borrowing was BDT 8238.1 crore and repayment was BDT 26636.6 crore (Chart-3).

On the other hand, in December 2025, the government repayment (net) to non-banking sources stood at BDT 4922.9 crore, of which borrowing amount was BDT 7929.0 crore and repayment amount was BDT 12851.9 crore. In December 2024, government borrowed BDT 11574.0 crore and repaid BDT 8461.1 crore, leading to a net borrowing of BDT 3112.9 crore from the same sources (Chart-3). This suggests, in December 2025, the government relied heavily on bank borrowing while it repaid BDT 4922.9 crore to non-banking sources. Moreover, in December 2024, government repaid significantly to the banking system.

Chart-3: Monthly Trends (December’24 - December’25) of Government Domestic Borrowing (net)



Sources: Debt Management Department and Statistics Department, Bangladesh Bank ; Department of National Savings.

7. Concluding Remarks

Government domestic borrowing from the banking system during July-December of FY26 increased compared to the same period of FY25, owing to increasing financing through government treasury bonds and overdraft. However, non-bank borrowing (net) in the same period under review increased with a slower growth compared to the same period of FY25.

⁴ Including Islamic branches and windows of the conventional banks

Table I : Government Domestic Borrowing from the Banking System in July-December, FY26

Annex-1
(Taka in Crore)

Sl. No.	Particulars	Issue & Maturity date	Objectives	Outstanding as on 30 June 2025	Outstanding as on 30 Nov 25	Outstanding as on 31 Dec 25	Changes	
							Dec 25 8=(7-6)	July-Dec 25 9=(7-5)
A.	Bangladesh Bank							
1.	Ways and Means Advances		To increase Government cash balance	6057.20	12000.00	12000.00	0.00	5942.8
2.	Overdraft			0.00	16283.00	13527.60	-2755.40	13527.6
3.	Overdraft Block			0.00	0.00	0.00	0.00	0.0
4.	Devolverment			72675.8	68932.2	68627.2	-305.0	-4048.7
	a) Treasury Bills			0.00	0.00	0.00	0.00	0.0
	b) Treasury Bonds			71612.75	67869.14	67869.14	0.00	-3743.6
	c) Other Bonds/BGIS			1063.09	1063.09	758.05	-305.04	-305.0
5.	Government Currency Liabilities			2026.3	2026.3	2026.3	0.0	0.0
6.	Advances to Govt. against RFI from IMF			17374.3	17374.3	17374.3	0.0	0.0
7.	Advances to Autonomous and Semi-autonomous Bodies			0.0	0.0	0.0	0.0	0.0
8.	Accrued Interest			1251.6	1382.2	1109.9	-272.3	-141.7
9.	Government Deposits ^{6/} (-)			-48.10	-75.90	-51.50	24.40	-3.4
10.	Balances of GIBB Fund in BB (-)			-3993.60	-9449.10	-9775.90	-326.80	-5782.3
11.	Govt. Lending Fund(-)			-7655.50	-8822.50	-9198.50	-376.00	-1543.0
A.	Total : (1 +...+ 11)			87688.0	99650.5	95639.4	-4011.1	7951.3
B.	Scheduled Banks (SBs)							
1.	Government Treasury Bills			136160.6	128038.1	129625.7	1587.6	-6534.9
	i) Treasury Bills (Less than 1 year)		To increase Government cash balance	136160.6	128038.1	129625.7	1587.6	-6534.9
2.	Bangladesh Govt. Treasury Bonds (BGTB)			345895.1	370471.3	383142.3	12670.9	37247.1
	i) 2-years Bangladesh Govt. Treasury Bonds			57585.2	61377.7	64235.8	2858.1	6650.6
	ii) 3-years(FRTB) Bangladesh Govt. Treasury Bonds		To increase long-term investment of different Banks, NBFIs and employees GF of different companies	4020.5	5956.7	6246.1	289.4	2225.5
	iii) 5-years Bangladesh Govt. Treasury Bonds			84177.9	90099.3	88597.3	-1502.0	4419.4
	iv) 10-years Bangladesh Govt. Treasury Bonds			96383.4	103688.3	112997.3	9309.0	16613.9
	v) 15-years Bangladesh Govt. Treasury Bonds			49644.1	52143.5	53081.0	937.5	3436.9
	vi) 20-years Bangladesh Govt. Treasury Bonds			54083.9	57205.9	57984.9	779.0	3901.0
3.	Others Treasury Bonds			51125.1	51120.9	51120.9	0.0	-4.2
	a) 1 Year and above but less than 5 years (Specialized Bonds)			4.2	0.0	0.0	0.0	-4.2
	i) 3-years interest free SPTB BKB-20223	Issued 29 Nov-2022 and maturity 29 Nov-2025	To repay the loan of Cold Storage	4.2	0.0	0.0	0.0	-4.2
	b) 5 Years and above (Specialized Bonds)			51120.9	51120.9	51120.9	0.0	0.0
	i) 13-years BJMC Treasury Bond bearing 5.0 percent interest ^{1/}	Issued 23 Oct-2011 and maturity 23 October 2024	To repay the loan of BJMC	0.0	0.0	0.0	0.0	0.0
	ii) 07-years SPTB-2026 Hanif Flyover (Janata, Sonali, Agrani, Rupali, ICB, SIBL) bearing 5.0 percent interest	Issued 30 Sep-2019 and maturity 30 Sep-2026	To repay the loan of Hanif Flyover	1438.5	1438.5	1438.5	0.0	0.0
	iii) Fertilizer ^{2/}		Funds to be used to clear dues to fertiliser importers	23432.2	23432.2	23432.2	0.0	0.0
	iv) Electricity ^{3/}		Funds to be used to clear dues to Power producers	25696.1	25696.1	25696.1	0.0	0.0
	v) 07-years SPTB-2026 Hanif Flyover (interest free) (Janata, Sonali, Agrani, Rupali, ICB, SIBL)	Issued 30 Sep-2019 and maturity 30 Sep-2026	To repay the loan of Hanif Flyover	554.0	554.0	554.0	0.0	0.0
4.	Bangladesh Govt. Investment Sukuk (BGIS) ^{5/}			22381.2	22379.8	22910.4	530.6	529.2
	05 Years Bangladesh Govt. Investment Sukuk (Ijarah Sukuk)	Issued 29 Dec-2020, 06 June-2021 and maturity 29 Dec-2025, and issued 30 Dec-2021 and maturity 30 Dec-2026, issued 20 Apr-2022 and maturity 20 Apr-2027	Safe Water Supply to the Whole Country, 'Need Based Infrastructure Development of Government Primary Schools Project (1st Phase)', 'Important Rural Infrastructure Development Project on Priority Basis-3 (IRIDP-3)',	22381.2	22379.8	22910.4	530.6	529.2
		Issued 06 June-2024 and maturity 06 June-2029, issued 13 Mar-2025 and maturity 13 Mar-2032, issued 20 May-2025 and maturity 20 May-2032	Chattogram Division Upazila & Union Road Widening & Strengthening Project (CDWSP), 'Construction of Important Bridges on Rural Roads (Phase-II) (CIBRR-2)', 'Rajshahi Division Important Upazila & Union Road Widening & Strengthening Project (RDIRWSP)'					
5.	Sub-Total : (1+2+3+4)			555561.9	572010.0	586799.2	14789.2	31237.2
6.	Prize Bond			49.4	57.6	54.0	-3.6	4.6
7.	Advances to Food Ministry			1466.9	371.6	2711.3	2339.7	1244.4
8.	Advances to Other Ministries			448.8	430.7	427.4	-3.3	-21.4
9.	Advances to Auto./Semi-Autonomous Bodies			15100.1	20717.5	24142.0	3424.5	9041.9
10.	Accrued Interest			5553.6	6766.0	7187.8	421.8	1634.2
11.	Deposits of Ministries and Departments (-)			-39647.4	-43855.3	-44217.8	-362.5	-4570.4
12.	Deposits of Auto./Semi-Autonomous Bodies (-)			-80605.1	-78460.1	-79102.6	-642.5	1502.5
13.	SBs's Balances of GIBB Fund (i+ii)			2914.9	7845.0	8157.8	312.8	5242.9
	i) Investment to GIBB Fund			16948.2	20358.3	21271.1	912.8	4322.9
	ii) Borrowing from GIBB Fund (-)			-14033.3	-12513.3	-13113.3	-600.0	920.0
14.	Borrowing from Govt. on Lending(-)			-2501.5	-2430.1	-2383.0	47.1	118.5
15.	Borrowing from Govt. Financial Stimulus Fund(-)			0.0	0.0	0.0	0.0	0.0
B.	Total : (5+...+15)^{6/}			458341.6	483452.9	503776.1	20323.2	45434.4
Grand Total : (A+B)^{7/}				546029.7	583103.4	599415.5	16312.0	53385.8

Source: Debt Management Department, Statistics Department, Bangladesh Bank.

Notes:

^{6/} Including other deposits.^{7/} Bangladesh Govt. Investment Sukuk-BGIS (Ijarah Sukuk) was introduced in Dec-2020. So far, six Sukuk (BGIS) bonds has been issued under Ijarah and Istisna'a mode.^{8/} Excluding other securities of Govt.^{1/} An amount of Tk. 716.8 crore was paid in October, 2024 against the outstanding of Tk. 716.8 crore in June, 2024.^{2/} An amount of Tk. 6979.1 crore was issued in August, 2024.^{3/} An amount of Tk. 5563.0 crore was issued in November, 2024.^{*} Including offer value(T-Bills) & face value(BGTBs), GIBB Fund, Govt. Lending Fund and Govt. Financial Stimulus Fund.

Table-II: Government Domestic Borrowing from Other than Bank in July-December, FY26

Annex-2

(Taka in Crore)

Sl. No.	Particulars	Sale (July-December, FY25)		Repayment (July-December, FY25)		NSS Net Sale (July-December, FY25)	Sale (July-December, FY26)		Repayment (July-December, FY26)		NSS Net Sale (July-December, FY26)
		Principal	Interest	Principal	Interest		Principal	Interest			
1	2	3	4	5	6 = (3-4)	7	8	9	10 = (7-8)		
	National Savings Schemes (NSS):										
1.	Defence Savings Certificate	0.0	0.3	0.1	-0.3	0.0	0.1	0.1	-0.1		
2.	5-year Bangladesh Savings Certificate	994.0	1789.6	647.3	-795.6	1738.3	5921.9	3451.0	-4183.6		
3.	3-year Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		
4.	Bonus Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		
5.	6-month interest bearing Savings Certificate	0.0	0.2	0.0	-0.2	0.0	0.0	0.0	0.0		
6.	Family Savings Certificate	12794.0	11711.3	1790.0	1082.7	23912.9	19666.5	11874.8	4246.4		
7.	3-month interest bearing Savings Certificate	10982.0	10739.2	693.0	242.8	14756.3	11848.4	4417.4	2907.8		
8.	Jamanat Savings Certificate	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		
9.	Pensioner Savings Certificate	2949.7	2475.5	270.7	474.2	4808.6	3359.9	2190.1	1448.7		
10.	Post Office Savings Bank	1754.7	3774.7	1414.2	-2020.0	1836.8	2910.5	827.9	-1073.7		
	a) General Account	194.3	265.1	70.5	-70.8	191.3	250.8	32.0	-59.5		
	b) Fixed Account	1560.4	3509.7	1343.8	-1949.3	1645.5	2659.7	795.9	-1014.2		
	c) Bonus Account	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		
11.	Postal Life Insurance	74.0	61.2	11.1	12.8	65.9	61.4	11.1	4.5		
12.	Prize Bond	49.9	27.0	15.2	22.9	50.6	36.6	14.8	14.0		
13.	Wage Earners' Development Bond	386.6	1528.1	1093.8	-1141.5	453.3	1241.1	1123.6	-787.8		
14.	3-year National Investment Bond	0.0	0.1	0.0	-0.1	0.0	0.1	0.0	-0.1		
15.	US \$ Premium Bond	35.8	42.8	11.7	-7.0	36.4	31.3	12.3	5.1		
16.	US \$ Investment Bond	89.1	204.2	56.2	-115.1	86.5	206.9	47.1	-120.4		
17.	Flow total of NSS : (1+...+16)	30109.9	32354.2	6003.3	-2244.4	47745.6	45284.6	23970.2	2461.0		
18.	Outstanding total of NSS:	Outstanding as on June'24	Outstanding as on December'24			Outstanding as on June'25	Outstanding as on December'25				
		341151.2	338906.8			335087.9	337548.9				
	Govt. Treasury Bills/Bonds/BGIS:	Outstanding as on June'24	Outstanding as on December'24		Net Changes (July-December, FY25)	Outstanding as on June'25	Outstanding as on December'25		Net Changes (July-December, FY26)		
19.	T-Bills/Bonds/BGIS[®]	92290.7	119223.3		26932.6	140612.9	147012.5		6399.6		
	i) Government Treasury Bills		30477.8		10951.9		40587.2		1616.6		
	ii) Bangladesh Govt. Treasury Bonds (BGTBs)		87427.0		14918.5		106093.8		5007.2		
	a) 2-year Bangladesh Government Treasury Bonds		10285.4		3664.0		15585.1		2674.2		
	b) 3-year(FRTB) Bangladesh Government Treasury Bonds		15.4		15.4		872.1		774.5		
	c) 5-year Bangladesh Government Treasury Bonds		21500.0		4674.5		28429.6		4080.6		
	d) 10-year Bangladesh Government Treasury Bonds		28048.8		2061.7		24805.6		-6314.3		
	e) 15-year Bangladesh Government Treasury Bonds		11727.2		1824.0		16463.5		1693.2		
	f) 20-year Bangladesh Government Treasury Bonds		15850.3		2678.9		19938.0		2099.0		
	iii) Bangladesh Government Investment Sukuk (BGIS) [#]		1318.5		1062.14		331.6		-224.2		
	a) 05 Years Bangladesh Govt. Investment Sukuk (Ijarah Sukuk)		1318.5		1062.14		331.6		-224.2		
20.	Flow total Non-bank Govt. Borrowing : (17 + 19)				24688.2				8860.5		
21.	Outstanding of Non-bank Govt. Borrowing : (18 + 19)	Outstanding as on June'24	Outstanding as on December'24			Outstanding as on June'25	Outstanding as on December'25				
		433441.9	458130.1			475700.8	484561.4				

Sources : Directorate of National Savings; Debt Management Department, Bangladesh Bank.

Notes:

[#] Bangladesh Govt. Investment Sukuk -BGIS (Ijarah Sukuk) was introduced in Dec-2020. So far, six Sukuk (BGIS) bonds has been issued under Ijarah and Istisna'a mode.

[®] Including offer value(T-Bills) & face value(BGTBs).